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IDAHO PERSONNEL COMMISSION STATE OF IDAHO

KRISTINA DIMOND-STAFFORD,)))
Appellant-Respondent,))) IPC NO. 98-11
vs.))) DECISION AND ORDER
IDAHO DEP"T OF HEALTH AND WELFARE) ON PETITION FOR REVIEW
Respondent-Petitioner.)) <u>_</u>)

THIS MATTER CAME ON FOR HEARING ON THE PETITION FOR REVIEW on November 13, 1998. Petitioner, Idaho Dep't of Health and Welfare (DHW), was represented by David W. Lloyd, Deputy Attorney General; Respondent, Kristina Dimond-Stafford (Dimond-Stafford), was represented by Thomas K. Okai. By order of the Commission, the matter was submitted for decision on the briefs.

The petition for review involves a request for interlocutory review of the hearing officer's order compelling discovery dated September 17, 1998. We decline to accept jurisdiction of this petition for review and DISMISS FOR LACK OF JURISDICTION.

I.

BACKGROUND AND PRIOR PROCEEDINGS

A. Facts.

Dimond-Stafford was employed by DHW at the Idaho State School and Hospital as

a Developmental Disabilities Technician. On March 18, 1998, Dimond-Stafford received a

Notice of Contemplated Action, in which DHW informed her that the Department was

contemplating dismissing her. On March 23, 1998, Dimond-Stafford tendered a written

resignation, which was accepted by DHW by letter of even date.

B. <u>Appeal to Personnel Commission.</u>

Dimond-Stafford filed a timely appeal to the Commission. The matter was referred

to hearing officer Jean Uranga. On September 17, 1998, the hearing officer issued an Order

Compelling Discovery.

On October 16, 1998, DHW filed its Petition for Interlocutory Appeal. DHW

requested that this Commission reverse the Order Compelling Discovery and dismiss the

appeal for lack of jurisdiction. Dimond-Stafford filed a Motion to Dismiss Respondent's

Petition for Interlocutory Appeal on October 21, 1998.

II.

ISSUE

Does the Commission have jurisdiction to entertain a Petition for Interlocutory Appeal?

III.

STANDARD AND SCOPE OF REVIEW

The issues before the Commission in this proceeding are issues of law. The

Commission exercises free review over matters of law, and "may affirm, reverse or modify

the decision of the Hearing Officer, may remand the matter, or may dismiss it for lack of

jurisdiction. I.C. § 67-5317(1)." Soong v. Idaho Dep't of Health and Welfare, IPC No. 94-03

Dimond-Stafford v. Idaho Dep't of Health and Welfare Decision and Order on Petition for Review (February 21, 1996), *aff'd* Case No. CV 96-00106 (Dist. Ct. 2nd Dec. 6, 1996) (footnote omitted).

IV.

ANALYSIS

This Commission first faced the question of interlocutory appeals in the matter of *Stacey v. Idaho Dep't of Labor*, IPC. No. 95-04 (Decided April 10, 1998). In declining to accept jurisdiction to hear such interlocutory appeals, this Commission relied upon Idaho Code §§ 67-5316(5) and 67-5317.

Idaho Code § 67-5316(5) provides that "[p]rocess and procedure under this act shall be as summary and simple as reasonably may be." In <u>Stacey</u>, the Commission recognized that in the course of an appeal a hearing officer may issue any number of orders designed to advance the appeals process. Generally, these orders involve pre-hearing schedules, discovery, hearing dates, or other procedural issues. "If every such decision were appealable," the Commission noted, "the appeal procedure would be neither summary nor simple." <u>Stacey</u>, Decision and Order on Petition for Review, page 6.

The Commission also noted the important distinctions between the appeal process, Idaho Code § 67-5316, and the petition for review process, Idaho Code § 67-5317. The appeal proceedings before the hearing officer are intended to address jurisdictional questions and get at the merits of an appeal, create a record, and make findings of fact and conclusions of law. On petition for review, the Commission reviews the record to determine whether the findings are supported by substantial, competent evidence, and exercises free review over questions of law. *Soong v. Idaho Dep't of Health and Welfare, IPC* No. 94-03 (February 21, 1996), *aff'd* Case No. CV 96-00106 (Dist. Ct. 2nd, Dec. 6, 1996). "When the Commission begins inserting itself into the process before the hearing officer, the appeal process and the

petition for review process become inextricably entwined, defeating the statutory scheme and obviating the purpose of having a hearing officer handle appeals." Stacey, Decision and

Order on Petition for Review, page 7.

V.

CONCLUSION

For the reasons set out above, we do not believe that Idaho Code §§ 67-5316 and 67-5307 confer jurisdiction on this Commission to hear interlocutory appeals from intermediate decisions of the hearing officer. The DHW's petition for review is dismissed for lack of jurisdiction.

VI.

STATEMENT OF APPEAL RIGHTS

Either party may appeal this decision to the District Court. A notice of appeal must be filed in the District Court within forty-two (42) days of the filing of this decision. Idaho Code § 67-5317(3). The District Court has the power to affirm, or set aside and remand the matter to the Commission upon the following grounds, and shall not set the same aside on any other grounds:

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(1)	That the findings	of fact a	are not based on	any substantial, competent
evidence;				
(2)	That the commiss	sion has a	acted without juri	sdiction or in excess of its
powers;				
(3)	That the findings	of fact b	y the commission	do not as a matter of law
support the de	ecision. Idaho Code	§ 67-5318.		
DATI	ED this <u>8th</u>	day of	January	, 1998.
			IDAHO PERSO	PER OF THE NNEL COMMISSION
		_	/s/ Sherry Dyer, Cha	<u> </u>
			/s/ Peter Boyd	
			/s/	
			Ken Wieneke	
			/s/	
			Don Miller	
		_	/s/	
	<u>CER</u>	TIFICAT	Dale Tankersley TE OF SERVICE	
Idaho Dep't of following pa	Health and Welfare	<u>v. <i>Dimond-</i></u> hod state	- <i>Stafford</i> , IPC No.	of the Decision and Order in 98-11, was delivered to the he <u>8th</u> day of
FIRST CLAS	S MAIL			
Thomas Okai Attorney at La 475 SW 12th Ontario OR 9	aw Street			
Jean Uranga Hearing Offic	eer			

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STATEHOUSE MAIL

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David Lloyd Deputy Attorney General Department of Health and Welfare Statehouse Mail

> ______/s/ Val E. Rodriguez

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